

DEPARTMENT OF THE ARMY U.S. ARMY CORPS OF ENGINEERS, SAVANNAH DISTRICT 100 W. OGLETHORPE AVENUE SAVANNAH, GEORGIA 31401-3604

August 21, 2023

Regulatory Division SAS-2023-00430



Dear Mr.

I refer to a letter dated May 22, 2023, submitted on your behalf by requesting a Jurisdictional Determination (JD) for a 13.43-acre site located north of Georgia Highway 404 on US Highway 80, in Dudley, Laurens County, Georgia (Latitude 32.5405, Longitude -83.1075). This project has been assigned number SAS-2023-00430 and it is important that you refer to this number in all communication concerning this matter.

We have completed approved JD for this site. Any wetlands on-site were delineated in accordance with criteria contained in the 1987 "Corps of Engineers Wetland Delineation Manual," as amended by the most recent regional supplements to the manual. I have enclosed an "Approved JD Form," which details whether aquatic resources present on the site are subject to the jurisdiction of the U.S. Army Corps of Engineers and how the Corps determined jurisdiction.

The review area as depicted on the enclosed exhibit entitled, "Aerial Photograph, West Fraser – Dudley, Laurens County, Georgia", dated April 27, 2023, is comprised entirely of dry land. There are no waters or water features, including wetlands, of any kind in the entire review area. The placement of dredged or fill material within the review area would not require prior Department of the Army authorization pursuant to Section 404 of the Clean Water Act (33 United States Code § 1344).

This approved JD will remain valid for a period of 5-years unless new information warrants revision prior to that date. You may request an administrative appeal for any approved JD under the Corps regulations at 33 Code of Federal Regulations (CFR) Part 331. Enclosed you will find a Notification of Administrative Appeal Options and Process and Request for Appeal form.

The delineation included herein has been conducted to identify the location and extent of the aquatic resource boundaries and/or the jurisdictional status of aquatic resources for purposes of the Clean Water Act for the particular site identified in this request. This delineation and/or jurisdictional determination may not be valid for the Wetland Conservation Provisions of the Food Security Act of 1985, as amended. If you or your tenant are USDA program participants, or anticipate participation in USDA programs, you should discuss the applicability of a certified wetland determination with the local USDA service center, prior to starting work.

If you intend to sell property that is part of a project that requires Department of the Army Authorization, it may be subject to the Interstate Land Sales Full Disclosure Act. The Property Report required by Housing and Urban Development Regulation must state whether, or not a permit for the development has been applied for, issued or denied by the U.S. Army Corps of Engineers (Part 320.3(h) of Title 33 of the CFR).

This communication does not convey any property rights, either in real estate or material, or any exclusive privileges. It does not authorize any injury to property, invasion of rights, or any infringement of federal, state or local laws, or regulations. It does not obviate your requirement to obtain state or local assent required by law for the development of this property. If the information you have submitted, and on which the U.S. Army Corps of Engineers has based its determination is later found to be in error, this decision may be revoked.

Thank you in advance for completing our on-line Customer Survey Form located at <u>http://corpsmapu.usace.army.mil/cm\_apex/f?p=regulatory\_survey</u>. We value your comments and appreciate your taking the time to complete a survey each time you have interaction with our office.

If you have any questions, please contact me by telept	none at or b	уy
email at		

Sincerely,



Project Manager, Management Branch

Copy Furnished:

Enclosures

NOTIFICATION OF ADMINISTRATIVE APPEAL OPTIONS AND PROCESS AND REQUEST FOR APPEAL				
Applicant:	File Number: SAS-2023-00430	0		
Attached is:		See Section below		
INITIAL PROFFERED PERMIT (Stand		A		
PROFFERED PERMIT (Standard Pern	nit or Letter of permission)	В		
PERMIT DENIAL	Constant of Section 1000	С		
APPROVED JURISDICTIONAL DETEI	RMINATION	D		
PRELIMINARY JURISDICTIONAL DE	TERMINATION	E		
	ghts and options regarding an administrative ://www.usace.army.mil/CECW/Pages/reg in ay accept or object to the permit.			
ACCEPT: If you received a Standard Permit, you may sign the permit document and return it to the district engineer for final authorization. If you received a Letter of Permission (LOP), you may accept the LOP and your work is authorized. Your signature on the Standard Permit or acceptance of the LOP means that you accept the permit in its entirety, and waive all rights to appeal the permit, including its terms and conditions, and approved jurisdictional determinations associated with the permit.				
OBJECT: If you object to the permit (Standard or LOP) because of certain terms and conditions therein, you may request that the permit be modified accordingly. You must complete Section II of this form and return the form to the district engineer. Your objections must be received by the district engineer within 60 days of the date of this notice, or you will forfeit your right to appeal the permit in the future. Upon receipt of your letter, the district engineer will evaluate your objections, or (c) not modify the permit to address all of your concerns, (b) modify the permit to address some of your objections, or (c) not modify the permit having determined that the permit should be issued as previously written. After evaluating your objections, the district engineer will send you a proffered permit for your reconsideration, as indicated in Section B below.				
inal authorization. If you received a Letter Your signature on the Standard Permit or a all rights to appeal the permit, including its he permit. APPEAL: If you choose to decline the prof you may appeal the declined permit under	hit, you may sign the permit document and of Permission (LOP), you may accept the L cceptance of the LOP means that you acce terms and conditions, and approved jurisdic fered permit (Standard or LOP) because of the Corps of Engineers Administrative Apprision engineer. This form must be received	OP and your work is authorized. ept the permit in its entirety, and waive ctional determinations associated with certain terms and conditions therein, eal Process by completing Section II		
C: PERMIT DENIAL: You may appeal the by completing Section II of this form and se division engineer within 60 days of the date	denial of a permit under the Corps of Engi inding the form to the division engineer. The of this notice. MINATION: You may accept or appeal the	his form must be received by the		
date of this notice means that you accept the APPEAL: If you disagree with the approve	orps to accept an approved JD. Failure to r ne approved JD in its entirety, and waive al d JD, you may appeal the approved JD und ng Section II of this form and sending the fo	l rights to appeal the approved JD. der the Corps of Engineers		
livision engineer must receive this form wit E: PRELIMINARY JURISDICTIONAL DET preliminary JD. The Preliminary JD is not a	hin 60 days of the date of this notice. ERMINATION: You do not need to respon appealable. If you wish, you may request a for further instruction. Also you may provid	d to the Corps regarding the n approved JD (which may be		

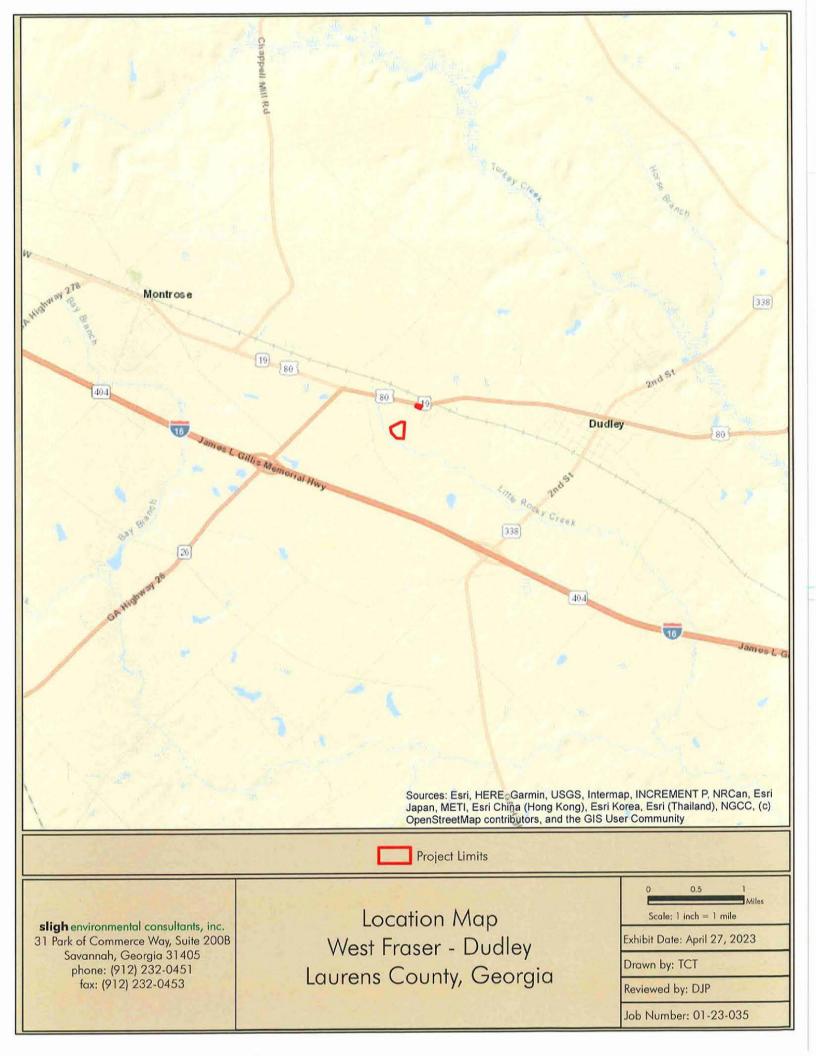
SECTION II - REQUEST FOR APPEAL	or OBJECTIONS TO AN INITIAL	PROFFERED PERMIT

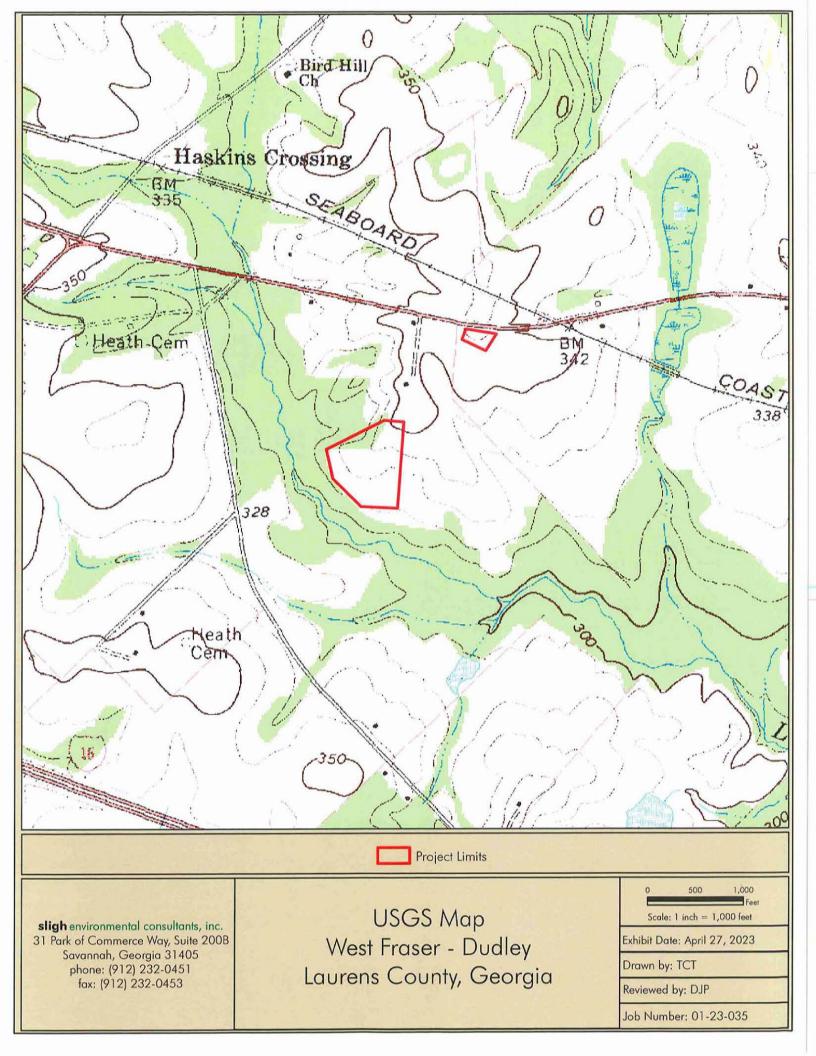
REASONS FOR APPEAL OR OBJECTIONS: (Describe your reasons for appealing the decision or your objections to an initial proffered permit in clear concise statements. You may attach additional information to this form to clarify where your reasons or objections are addressed in the administrative record.)

ADDITIONAL INFORMATION: The appeal is limited to a review of the administrative record, the Corps memorandum for the record of the appeal conference or meeting, and any supplemental information that the review officer has determined is needed to clarify the administrative record. Neither the appellant nor the Corps may add new information or analyses to the record. However, you may provide additional information to clarify the location of information that is already in the administrative record.

POINT OF CONTACT FOR QUESTIONS OR INFORMATION:

If you have questions regarding this decision and/or the	If you only have questions regarding the appeal process you				
appeal process you may contact:	may also contact:				
U.S. Army Corps of Engineers, Savannah District	Administrative Appeal Review Officer				
100 W. Oglethorpe Avenue, Savannah, Georgia 31401	CESAS-PDS-O				
	60 Forsyth Street Southwest, Floor M9				
Phone:	Atlanta, Georgia 30303-8803				
Email:					
	Phone: Fax:				
	Email:				
RIGHT OF ENTRY: Your signature below grants the right	of entry to Corps of Engineers	personnel, and any government			
consultants, to conduct investigations of the project site during the course of the appeal process. You will be provided a 15-					
day notice of any site investigation, and will have the opportunity to participate in all site investigations.					
	Date:	Telephone number:			
	The second second second				
Signature of appellant or agent.					







sligh environmental consultants, inc. 31 Park of Commerce Way, Suite 200B Savannah, Georgia 31405 phone: (912) 232-0451 fax: (912) 232-0453 Aerial Photograph West Fraser - Dudley Laurens County, Georgia 0 150 300 Feet Scale: 1 inch = 300 feet Exhibit Date: April 27, 2023 Drawn by: TCT Reviewed by: DJP

Job Number: 01-23-035



#### DEPARTMENT OF THE ARMY U.S. ARMY CORPS OF ENGINEERS, SAVANNAH DISTRICT 1104 NORTH WESTOVER BOULEVARD, UNIT 109 ALBANY, GEORGIA 31763

CESAS-RD-M

August 21, 2023

# MEMORANDUM FOR RECORD

SUBJECT: US Army Corps of Engineers (Corps) Pre-2015 Regulatory Regime Approved Jurisdictional Determination in Light of *Sackett v. EPA*, 143 S. Ct. 1322 (2023),<sup>1</sup> SAS-2023-00430<sup>2</sup>

BACKGROUND. An Approved Jurisdictional Determination (AJD) is a Corps document stating the presence or absence of waters of the United States on a parcel or a written statement and map identifying the limits of waters of the United States on a parcel. AJDs are clearly designated appealable actions and will include a basis of JD with the document.<sup>3</sup> AJDs are case-specific and are typically made in response to a request. AJDs are valid for a period of five years unless new information warrants revision of the determination before the expiration date or a District Engineer has identified, after public notice and comment, that specific geographic areas with rapidly changing environmental conditions merit re-verification on a more frequent basis.<sup>4</sup> For the purposes of this AJD, we have relied on section 10 of the Rivers and Harbors Act of 1899 (RHA),<sup>5</sup> the Clean Water Act (CWA) implementing regulations published by the Department of the Army in 1986 and amended in 1993 (references 2.a. and 2.b. respectively), the 2008 Rapanos-Carabell guidance (reference 2.c.), and other applicable guidance, relevant case law and longstanding practice, (collectively the pre-2015 regulatory regime), and the Sackett decision (reference 2.d.) in evaluating iurisdiction.

This Memorandum for Record (MFR) constitutes the basis of jurisdiction for a Corps AJD as defined in 33 CFR §331.2. The features addressed in this AJD were evaluated consistent with the definition of "waters of the United States" found in the pre-2015 regulatory regime and consistent with the Supreme Court's decision in *Sackett*. This AJD did not rely on the 2023 "Revised Definition of 'Waters of the United States," as

<sup>&</sup>lt;sup>1</sup> While the Supreme Court's decision in *Sackett* had no effect on some categories of waters covered under the CWA, and no effect on any waters covered under RHA, all categories are included in this Memorandum for Record for efficiency.

<sup>&</sup>lt;sup>2</sup> When documenting aquatic resources within the review area that are jurisdictional under the Clean Water Act (CWA), use an additional MFR and group the aquatic resources on each MFR based on the TNW, interstate water, or territorial seas that they are connected to. Be sure to provide an identifier to indicate when there are multiple MFRs associated with a single AJD request (i.e., number them 1, 2, 3, etc.).

<sup>&</sup>lt;sup>3</sup> 33 CFR 331.2.

<sup>&</sup>lt;sup>4</sup> Regulatory Guidance Letter 05-02.

<sup>&</sup>lt;sup>5</sup> USACE has authority under both Section 9 and Section 10 of the Rivers and Harbors Act of 1899 but for convenience, in this MFR, jurisdiction under RHA will be referred to as Section 10.

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SUBJECT: Pre-2015 Regulatory Regime Approved Jurisdictional Determination in Light of *Sackett v. EPA*, 143 S. Ct. 1322 (2023), SAS-2023-00430

amended on 8 September 2023 (Amended 2023 Rule) because, as of the date of this decision, the Amended 2023 Rule is not applicable Georgia due to litigation.

- 1. SUMMARY OF CONCLUSIONS.
  - a. The review area is comprised entirely of dry land (i.e., there are no waters such as streams, rivers, wetlands, lakes, ponds, tidal waters, ditches, and the like in the entire review area and there are no areas that have previously been determined to be jurisdictional under the Rivers and Harbors Act of 1899 in the review area). Based on a review of desktop data resources listed in Section 9 of this memorandum, there are no aquatic resources on the identified project site that exhibit an Ordinary High Water Mark, or the Three (3) wetland parameters listed in the 1987 Corps of Engineers Wetland Delineation Manual or any of the applicable regional supplements. The project site consists of only dry land.

## 2. REFERENCES.

- a. Final Rule for Regulatory Programs of the Corps of Engineers, 51 FR 41206 (November 13, 1986).
- b. Clean Water Act Regulatory Programs, 58 FR 45008 (August 25, 1993).
- c. U.S. EPA & U.S. Army Corps of Engineers, Clean Water Act Jurisdiction Following the U.S. Supreme Court's Decision in *Rapanos v. United States & Carabell v. United States* (December 2, 2008)
- d. Sackett v. EPA, 598 U.S. \_, 143 S. Ct. 1322 (2023)
- 3. REVIEW AREA.

A. Project Are Size (in acres): 13.43 acres
B. Center Coordinates of the Project Site (in decimal degrees)
Latitude: 32.5405 Longitude: -83.1075
C. Nearest City or Town:
D. County: Laurens County

- E. State: Georgia
- 4. NEAREST TRADITIONAL NAVIGABLE WATER (TNW), INTERSTATE WATER, OR THE TERRITORIAL SEAS TO WHICH THE AQUATIC RESOURCE IS CONNECTED. N/A

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- 5. FLOWPATH FROM THE SUBJECT AQUATIC RESOURCES TO A TNW, INTERSTATE WATER, OR THE TERRITORIAL SEAS N/A
- 6. SECTION 10 JURISDICTIONAL WATERS<sup>6</sup>: Describe aquatic resources or other features within the review area determined to be jurisdictional in accordance with Section 10 of the Rivers and Harbors Act of 1899. Include the size of each aquatic resource or other feature within the review area and how it was determined to be jurisdictional in accordance with Section 10.<sup>7</sup> N/A
- 7.
- 8. SECTION 404 JURISDICTIONAL WATERS: Describe the aquatic resources within the review area that were found to meet the definition of waters of the United States in accordance with the pre-2015 regulatory regime and consistent with the Supreme Court's decision in *Sackett*. List each aquatic resource separately, by name, consistent with the naming convention used in section 1, above. Include a rationale for each aquatic resource, supporting that the aquatic resource meets the relevant category of "waters of the United States" in the pre-2015 regulatory regime. The rationale should also include a written description of, or reference to a map in the administrative record that shows, the lateral limits of jurisdiction for each aquatic resource, including how that limit was determined, and incorporate relevant references used. Include the size of each aquatic resource in acres or linear feet and attach and reference related figures as needed.
  - a. TNWs (a)(1): N/A
  - b. Interstate Waters (a)(2): N/A
  - c. Other Waters (a)(3): N/A
  - d. Impoundments (a)(4): N/A
  - e. Tributaries (a)(5): N/A
  - f. The territorial seas (a)(6): N/A
  - g. Adjacent wetlands (a)(7): N/A

## 9. NON-JURISDICTIONAL AQUATIC RESOURCES AND FEATURES

<sup>&</sup>lt;sup>6</sup> 33 CFR 329.9(a) A waterbody which was navigable in its natural or improved state, or which was susceptible of reasonable improvement (as discussed in § 329.8(b) of this part) retains its character as "navigable in law" even though it is not presently used for commerce, or is presently incapable of such use because of changed conditions or the presence of obstructions.

<sup>&</sup>lt;sup>7</sup> This MFR is not to be used to make a report of findings to support a determination that the water is a navigable water of the United States. The district must follow the procedures outlined in 33 CFR part 329.14 to make a determination that water is a navigable water of the United States subject to Section 10 of the RHA.

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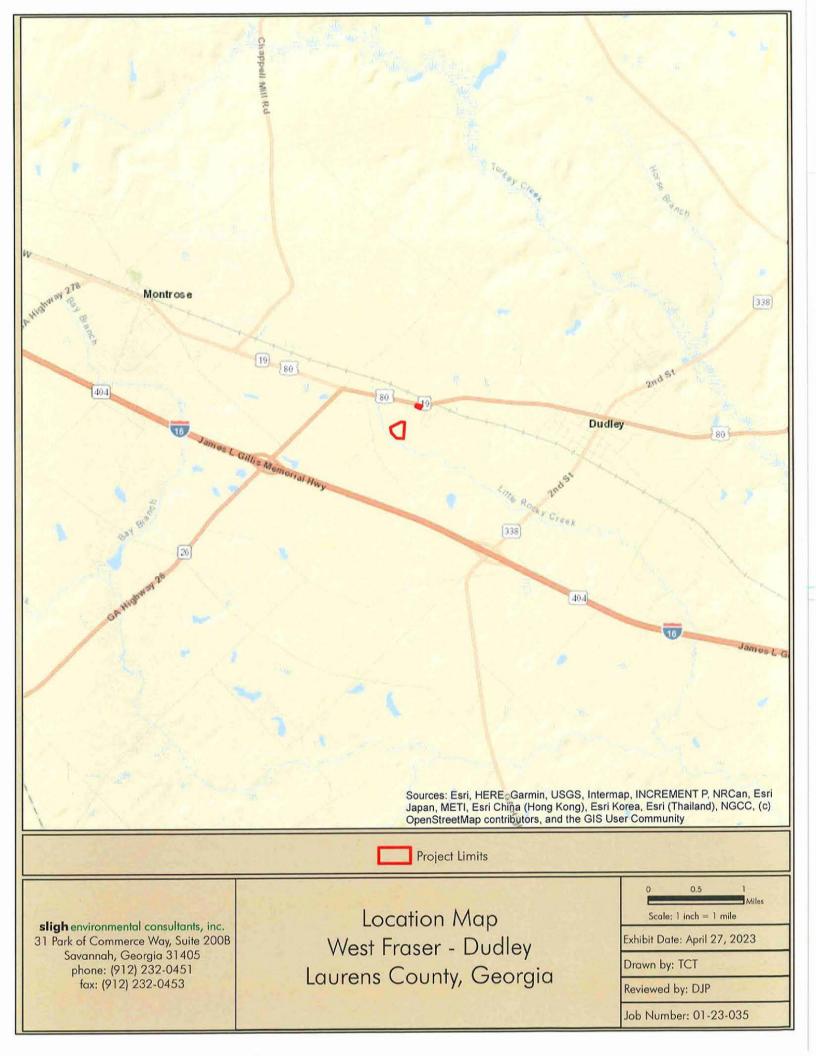
- a. Describe aquatic resources and other features within the review area identified as "generally non-jurisdictional" in the preamble to the 1986 regulations (referred to as "preamble waters").<sup>8</sup> Include size of the aquatic resource or feature within the review area and describe how it was determined to be non-jurisdictional under the CWA as a preamble water. N/A
- b. Describe aquatic resources and features within the review area identified as "generally not jurisdictional" in the *Rapanos* guidance. Include size of the aquatic resource or feature within the review area and describe how it was determined to be non-jurisdictional under the CWA based on the criteria listed in the guidance. N/A
- c. Describe aquatic resources and features identified within the review area as waste treatment systems, including treatment ponds or lagoons designed to meet the requirements of CWA. Include the size of the waste treatment system within the review area and describe how it was determined to be a waste treatment system. N/A
- d. Describe aquatic resources and features within the review area determined to be prior converted cropland in accordance with the 1993 regulations (reference 2.b.). Include the size of the aquatic resource or feature within the review area and describe how it was determined to be prior converted cropland. N/A
- e. Describe aquatic resources (i.e. lakes and ponds) within the review area, which do not have a nexus to interstate or foreign commerce, and prior to the January 2001 Supreme Court decision in *"SWANCC*," would have been jurisdictional based solely on the *"Migratory Bird Rule."* Include the size of the aquatic resource or feature, and how it was determined to be an *"isolated water"* in accordance with *SWANCC*. N/A
- f. Describe aquatic resources and features within the review area that were determined to be non-jurisdictional because they do not meet one or more categories of waters of the United States under the pre-2015 regulatory regime consistent with the Supreme Court's decision in *Sackett* (e.g., tributaries that are non-relatively permanent waters; non-tidal wetlands that do not have a continuous surface connection to a jurisdictional water). N/A
- 10. DATA SOURCES. List sources of data/information used in making determination. Include titles and dates of sources used and ensure that information referenced is available in the administrative record.
  - a. 1. Date of Office (desktop review): August 21, 20232. Date(s) of Field Review (if applicable):
  - b. Data sources used to support this determination (included in the administrative record).
    - Aquatic Resources delineation submitted by, or on behalf of, the requestor: May 22, 2023

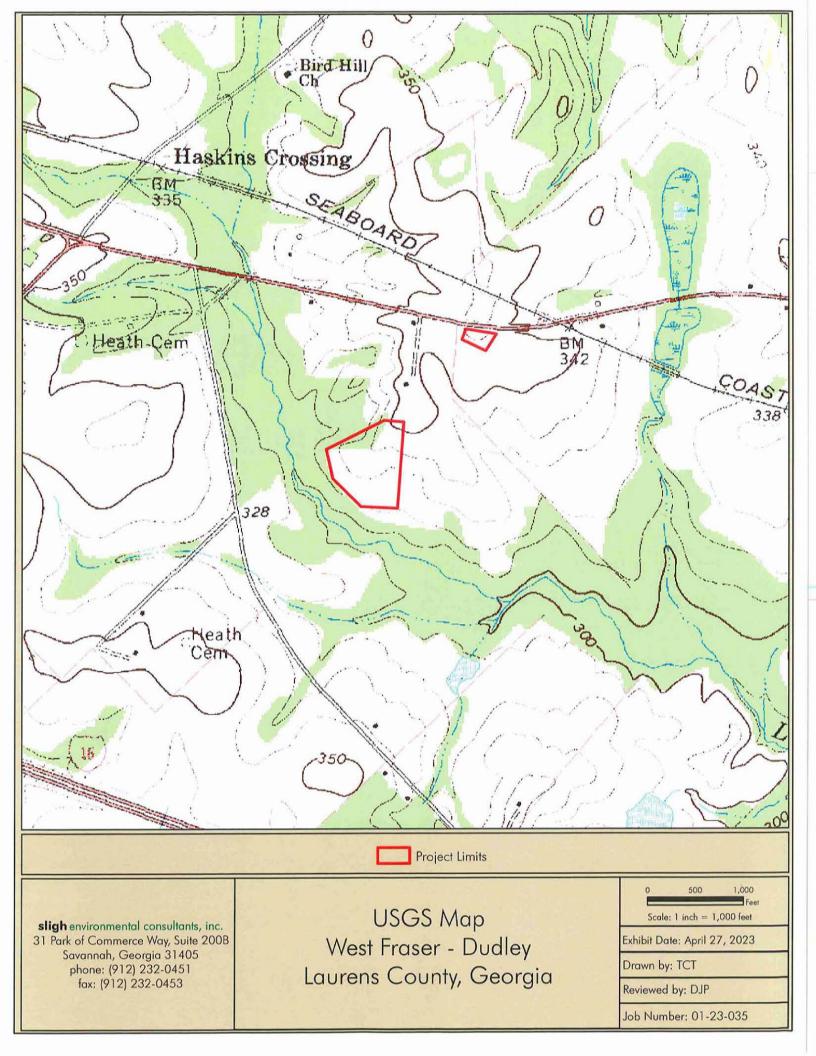
<sup>&</sup>lt;sup>8</sup> 51 FR 41217, November 13, 1986.

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- □ Aquatic Resources delineation prepared by the USACE: Title and Date
- □ Wetland field data sheets prepared by the Corps: Title and Date
- □ OHWM data sheets prepared by the USACE: Title and Date
- □ Previous JDs (AJD or PJD) addressing the same (or portions of the same) review area: ORM Numbers and Dates
- □ Photographs: Source, Title, and Dates
- Aerial Imagery: Aerial Photograph, April 27, 2023
- □ LIDAR: Sources, Title, and Dates
- ☑ USDA NRCS Soil Survey: Soil Map, April 27, 2023
- ☑ USFWS NWI maps: NWI Map, April 27, 2023
- ☑ USGS topographic maps: USGS Map, April 27, 2023
- □ USGS NHD data/maps: Title and Dates
- □ Section 10 resources used: Title and Dates
- □ NCDWR stream identification forms
- □ Antecedent Precipitation Tool Analysis: List Date(s)
- □ Other sources of Information: List
- 11. OTHER SUPPORTING INFORMATION. N/A
- 12. NOTE: The structure and format of this MFR were developed in coordination with the EPA and Department of the Army. The MFR's structure and format may be subject to future modification or may be rescinded as needed to implement additional guidance from the agencies; however, the approved jurisdictional determination described herein is a final agency action.







sligh environmental consultants, inc. 31 Park of Commerce Way, Suite 200B Savannah, Georgia 31405 phone: (912) 232-0451 fax: (912) 232-0453 Aerial Photograph West Fraser - Dudley Laurens County, Georgia 0 150 300 Feet Scale: 1 inch = 300 feet Exhibit Date: April 27, 2023 Drawn by: TCT Reviewed by: DJP

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sligh environmental consultants, inc. 31 Park of Commerce Way, Suite 200B Savannah, Georgia 31405 phone: (912) 232-0451 fax: (912) 232-0453 NWI Map West Fraser - Dudley Laurens County, Georgia 0 150 300 Feet Scale: 1 inch = 300 feet Exhibit Date: April 27, 2023 Drawn by: TCT Reviewed by: DJP Job Number: 01-23-035

