

#### DEPARTMENT OF THE ARMY U.S. ARMY CORPS OF ENGINEERS, SAVANNAH DISTRICT 100 WEST OGLETHORPE AVENUE SAVANNAH GEORGIA 31401

SAS-RDC

7 April 2025

# MEMORANDUM FOR RECORD

SUBJECT: US Army Corps of Engineers (Corps) Pre-2015 Regulatory Regime Approved Jurisdictional Determination in Light of *Sackett v. EPA*, 143 S. Ct. 1322 (2023),<sup>1</sup> SAS-2023-00690

BACKGROUND. An Approved Jurisdictional Determination (AJD) is a Corps document stating the presence or absence of waters of the United States on a parcel or a written statement and map identifying the limits of waters of the United States on a parcel. AJDs are clearly designated appealable actions and will include a basis of JD with the document.<sup>2</sup> AJDs are case-specific and are typically made in response to a request. AJDs are valid for a period of five years unless new information warrants revision of the determination before the expiration date or a District Engineer has identified, after public notice and comment, that specific geographic areas with rapidly changing environmental conditions merit re-verification on a more frequent basis.<sup>3</sup> For the purposes of this AJD, we have relied on section 10 of the Rivers and Harbors Act of 1899 (RHA),<sup>4</sup> the Clean Water Act (CWA) implementing regulations published by the Department of the Army in 1986 and amended in 1993 (references 2.a. and 2.b. respectively), the 2008 Rapanos-Carabell guidance (reference 2.c.), and other applicable guidance, relevant case law and longstanding practice, (collectively the pre-2015 regulatory regime), and the Sackett decision (reference 2.d.) in evaluating jurisdiction.

This Memorandum for Record (MFR) constitutes the basis of jurisdiction for a Corps AJD as defined in 33 CFR §331.2. The features addressed in this AJD were evaluated consistent with the definition of "waters of the United States" found in the pre-2015 regulatory regime and consistent with the Supreme Court's decision in *Sackett*. This AJD did not rely on the 2023 "Revised Definition of 'Waters of the United States," as amended on 8 September 2023 (Amended 2023 Rule) because, as of the date of this decision, the Amended 2023 Rule is not applicable in the state of Georgia due to litigation.

<sup>&</sup>lt;sup>1</sup> While the Supreme Court's decision in *Sackett* had no effect on some categories of waters covered under the CWA, and no effect on any waters covered under RHA, all categories are included in this Memorandum for Record for efficiency.

<sup>&</sup>lt;sup>2</sup> 33 CFR 331.2.

<sup>&</sup>lt;sup>3</sup> Regulatory Guidance Letter 05-02.

<sup>&</sup>lt;sup>4</sup> USACE has authority under both Section 9 and Section 10 of the Rivers and Harbors Act of 1899 but for convenience, in this MFR, jurisdiction under RHA will be referred to as Section 10.

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- 1. SUMMARY OF CONCLUSIONS.
  - a. Provide a list of each individual feature within the review area and the jurisdictional status of each one (i.e., identify whether each feature is/is not a water of the United States and/or a navigable water of the United States).

Name of Aquatic Resource	JD or Non-JD	Section 404/Section 10
Wetland K	Non-JD	Section 404
Wetland L	Non-JD	Section 404
Wetland M	Non-JD	Section 404
Wetland O	Non-JD	Section 404
Wetland P	Non-JD	Section 404
Wetland Q	Non-JD	Section 404
Wetland R	Non-JD	Section 404
Wetland S	Non-JD	Section 404
Wetland T	Non-JD	Section 404
Wetland U	Non-JD	Section 404
Wetland V	Non-JD	Section 404
Wetland W	Non-JD	Section 404
Wetland X	Non-JD	Section 404
Wetland Y	Non-JD	Section 404
Wetland Z	Non-JD	Section 404
Wetland AA	Non-JD	Section 404
Wetland AB	Non-JD	Section 404
Wetland AD	Non-JD	Section 404
Wetland AE	Non-JD	Section 404
Wetland AG	Non-JD	Section 404
Pond	Non-JD	Section 404

#### 2. REFERENCES.

- a. Final Rule for Regulatory Programs of the Corps of Engineers, 51 FR 41206 (November 13, 1986).
- b. Clean Water Act Regulatory Programs, 58 FR 45008 (August 25, 1993).
- c. U.S. EPA & U.S. Army Corps of Engineers, Clean Water Act Jurisdiction Following the U.S. Supreme Court's Decision in *Rapanos v. United States & Carabell v. United States* (December 2, 2008)
- d. Sackett v. EPA, 598 U.S. 651, 143 S. Ct. 1322 (2023)

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- 3. REVIEW AREA.
  - a. Project Are Size (in acres): 156.03 acres
  - b. Center Coordinates of the Project Site (in decimal degrees) Latitude: 31.88676 Longitude: -81.365366
  - c. Nearest City or Town: Richmond Hill
  - d. County: Bryan County
  - e. State: Georgia
  - f. Other associated Jurisdictional Determinations (including outcomes)

Regulatory File No.	Туре	Outcome
SAS-2023-00690	ARDR	Evaluated a 1,713.63-acre review area. All waters were determined to be aquatic resources. ARDR Verification issued 17 May 2024.

- g. Any additional, relevant site-specific information: Based on aerial imagery available between 1985 and 2025 the review areas have been utilize for silviculture, and exhibit various dirt access roads that transect through the area.
- 4. NEAREST TRADITIONAL NAVIGABLE WATER (TNW), INTERSTATE WATER, OR THE TERRITORIAL SEAS TO WHICH THE AQUATIC RESOURCE IS CONNECTED.
  - a. Name of nearest downstream TNW, Territorial Sea or interstate water: Jerico River, which is a TNW located approximately 2 miles south of the review area.
  - b. Determination based on: This determination was made based on a review of desktop data resources listed in Section 9 of this memorandum and a field visit conducted on 7 February 2025, a review of the SAS Section 10 list (for a water body that is navigable-in-fact under federal law for any purpose [such as Section 10, RHA], that water body categorically qualifies as a Section 404 "traditional navigable water" subject to CWA jurisdiction under 33 CFR 328.3[a][1]), and documented (i.e., dock facilities within the river) occurrences of boating traffic on the identified water.
- 5. FLOWPATH FROM THE SUBJECT AQUATIC RESOURCES TO A TNW, INTERSTATE WATER, OR THE TERRITORIAL SEAS

The wetlands meet the hydrophytic vegetation, wetland hydrology, and hydric soil criteria of the 1987 Corps of Engineers Wetland Delineation Manual and the Atlantic Gulf Coastal Plain Regional Supplement. The Pond exhibits an Ordinary High Water Mark (OHWM) as indicated by the following physical characteristics: natural line impressed on the bank, shelving, and scour.

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However, Wetlands K, L, M, O, P Q, R, S, T, U, V, W, X, Y, Z, AA, AB, AD, AE, AG, and the Pond do not exhibit a continuous surface connection to nearby jurisdictional wetlands (as evaluated in the 2024 ARDR verification [SAS-2023-00690] for the larger 1,713.63-acre review area) or a requisite water that would connect to the aforementioned TNW and thereby are not jurisdictional.

- 6. SECTION 10 JURISDICTIONAL WATERS<sup>5</sup>: Describe aquatic resources or other features within the review area determined to be jurisdictional in accordance with Section 10 of the Rivers and Harbors Act of 1899. Include the size of each aquatic resource or other feature within the review area and how it was determined to be jurisdictional in accordance with Section 10.<sup>6</sup> N/A
- 7. SECTION 404 JURISDICTIONAL WATERS: Describe the aquatic resources within the review area that were found to meet the definition of waters of the United States in accordance with the pre-2015 regulatory regime and consistent with the Supreme Court's decision in *Sackett*. List each aquatic resource separately, by name, consistent with the naming convention used in section 1, above. Include a rationale for each aquatic resource, supporting that the aquatic resource meets the relevant category of "waters of the United States" in the pre-2015 regulatory regime. The rationale should also include a written description of, or reference to a map in the administrative record that shows, the lateral limits of jurisdiction for each aquatic resource, including how that limit was determined, and incorporate relevant references used. Include the size of each aquatic resource in acres or linear feet and attach and reference related figures as needed.
  - a. TNWs (a)(1): N/A.
  - b. Interstate Waters (a)(2): N/A.
  - c. Other Waters (a)(3): N/A.
  - d. Impoundments (a)(4): N/A.
  - e. Tributaries (a)(5): N/A.
  - f. The territorial seas (a)(6): N/A.
  - g. Adjacent wetlands (a)(7): N/A.

<sup>&</sup>lt;sup>5</sup> 33 CFR 329.9(a) A waterbody which was navigable in its natural or improved state, or which was susceptible of reasonable improvement (as discussed in § 329.8(b) of this part) retains its character as "navigable in law" even though it is not presently used for commerce, or is presently incapable of such use because of changed conditions or the presence of obstructions.

<sup>&</sup>lt;sup>6</sup> This MFR is not to be used to make a report of findings to support a determination that the water is a navigable water of the United States. The district must follow the procedures outlined in 33 CFR part 329.14 to make a determination that water is a navigable water of the United States subject to Section 10 of the RHA.

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## 8. NON-JURISDICTIONAL AQUATIC RESOURCES AND FEATURES

- a. Describe aquatic resources and other features within the review area identified as "generally non-jurisdictional" in the preamble to the 1986 regulations (referred to as "preamble waters").<sup>7</sup> Include size of the aquatic resource or feature within the review area and describe how it was determined to be non-jurisdictional under the CWA as a preamble water. N/A.
- b. Describe aquatic resources and features within the review area identified as "generally not jurisdictional" in the *Rapanos* guidance. Include size of the aquatic resource or feature within the review area and describe how it was determined to be non-jurisdictional under the CWA based on the criteria listed in the guidance. N/A.
- c. Describe aquatic resources and features identified within the review area as waste treatment systems, including treatment ponds or lagoons designed to meet the requirements of CWA. Include the size of the waste treatment system within the review area and describe how it was determined to be a waste treatment system. N/A.
- d. Describe aquatic resources and features within the review area determined to be prior converted cropland in accordance with the 1993 regulations (reference 2.b.). Include the size of the aquatic resource or feature within the review area and describe how it was determined to be prior converted cropland. N/A.
- e. Describe aquatic resources (i.e. lakes and ponds) within the review area, which do not have a nexus to interstate or foreign commerce, and prior to the January 2001 Supreme Court decision in "*SWANCC*," would have been jurisdictional based solely on the "Migratory Bird Rule." Include the size of the aquatic resource or feature, and how it was determined to be an "isolated water" in accordance with *SWANCC*.

Name of excluded feature	Size (in acres)	Type of resource generally not jurisdictional
Pond	3.98	Does not meet provisions under a(3)(i) through (iii)

<sup>&</sup>lt;sup>7</sup> 51 FR 41217, November 13, 1986.

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f. Describe aquatic resources and features within the review area that were determined to be non-jurisdictional because they do not meet one or more categories of waters of the United States under the pre-2015 regulatory regime consistent with the Supreme Court's decision in *Sackett* (e.g., tributaries that are non-relatively permanent waters; non-tidal wetlands that do not have a continuous surface connection to a jurisdictional water).

Name of excluded feature	Size (in acres)	Type of resource generally not jurisdictional	
Wetland K	6.96	Wetland lacks a continuous surface connection to a water of the US	
Wetland L	4.12	Wetland lacks a continuous surface connection to a water of the US	
Wetland M	3.10	On the southwest side of Wetland M a 36-inch culvert is present under Mt. Hope Road (dirt access road), approx. 200 feet of the intersection with Jones Loop (dirt access road). The culvert outfalls to an upland swale that flows off-site. No OHWM was observed within the upland swale. In accordance with current EPA guidance this wetland lacks a continuous surface connection to a water of the US	
Wetland O	1.92	Wetland lacks a continuous surface connection to a water of the US	
Wetland P	1.56	Wetland lacks a continuous surface connection to a water of the US	
Wetland Q	1.39	Wetland lacks a continuous surface connection to a water of the US	
Wetland R	1.36	Wetland lacks a continuous surface connection to a water of the US	
Wetland S	1.35	Wetland lacks a continuous surface connection to a water of the US	
Wetland T	1.10	Wetland lacks a continuous surface connection to a water of the US	
Wetland U	0.90	Wetland lacks a continuous surface connection to a water of the US	
Wetland V	0.60	Wetland lacks a continuous surface connection to a water of the US	
Wetland W	0.47	Wetland lacks a continuous surface connection to a water of the US	
Wetland X	0.46	Wetland lacks a continuous surface connection to a water of the US	
Wetland Y	0.26	Wetland lacks a continuous surface connection to a water of the US	
Wetland Z	0.19	Wetland lacks a continuous surface connection to a water of the US	
Wetland AA	0.15	Wetland lacks a continuous surface connection to a water of the US	
Wetland AB	0.09	Wetland lacks a continuous surface connection to a water of the US	
Wetland AD	0.06	Wetland lacks a continuous surface connection to a water of the US	
Wetland AE	0.03	Wetland lacks a continuous surface connection to a water of the US	

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Wetland AG 0.	).05	Wetland lacks a continuous surface connection to a water of the US
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- 9. DATA SOURCES. List sources of data/information used in making determination. Include titles and dates of sources used and ensure that information referenced is available in the administrative record.
  - a. 1. Date of Office (desktop review): January 2025 and February 2025
    2. Date(s) of Field Review (if applicable): 7 February 2025
  - b. Data sources used to support this determination (included in the administrative record).
    - Aquatic Resources delineation submitted by, or on behalf of, the requestor: Aquatic Resource Delineation GPS Exhibit, dated 20 February 2025 (Figure No. 8) prepared by Resource and Land Consultants (RLC).
    - ☑ Wetland field data sheets provided by the applicant: 11 May 2023 prepared by RLC.
    - ➢ Previous Aquatic Resource Delineation Review (ARDR) addressing the same (or portions of the same) review area: SAS-2023-00690, verified 17 May 2024.
    - Photographs: USACE Site Visit Photos (in project folder), 7 February 2025
    - Aerial Imagery: Ortho Aerial (Figure 5) prepared by RLC; and Google Earth Aerial Imagery 2024 Airbus and Historical Aerial Imagery between 1985 and 2025
    - LIDAR provided by, or on behalf of, applicant: NOAA Topographic Lidar dated 12 August 2024 (Figure No. 7) prepared by RLC; and NOAA Lidar Elevation and Hillshade data, maps prepared from the National Regulatory Viewer (NRV)(Georgia)(USACE Exhibits A-D).
    - ☑ USDA NRCS Soil Survey provided by, or on behalf of, applicant: NRCS Soil Survey dated 12 August 2024 (Figure No. 3) prepared by RLC.
    - ☑ USFWS NWI maps provided by, or on behalf of, applicant: National Wetlands Inventory dated 12 August 2024 (Figure No. 4) prepared by RLC; and NWI with LiDAR Hillshade data, maps prepared from NRV (Georgia) (USACE Exhibit E).
    - ⊠ USGS topographic maps: USGS Topographic Survey dated 12 August 2024 (Figure No. 2) prepared by RLC.
    - USGS NHD data/maps: NHD data prepared from NRV (Georgia)(USACE Exhibit F).
    - Section 10 resources used: SAS Section 10
    - □ Antecedent Precipitation Tool Analysis: processing data for the 11 May 2024 survey and 7 February 2025 site visit could not be completed at this time of this MRF due to the APT program being inoperable
    - □ Other sources of Information: N/A

# 10. OTHER SUPPORTING INFORMATION. N/A.

11.NOTE: The structure and format of this MFR were developed in coordination with the EPA and Department of the Army. The MFR's structure and format may be subject to future modification or may be rescinded as needed to implement additional guidance from the agencies; however, the approved jurisdictional determination described herein is a final agency action.

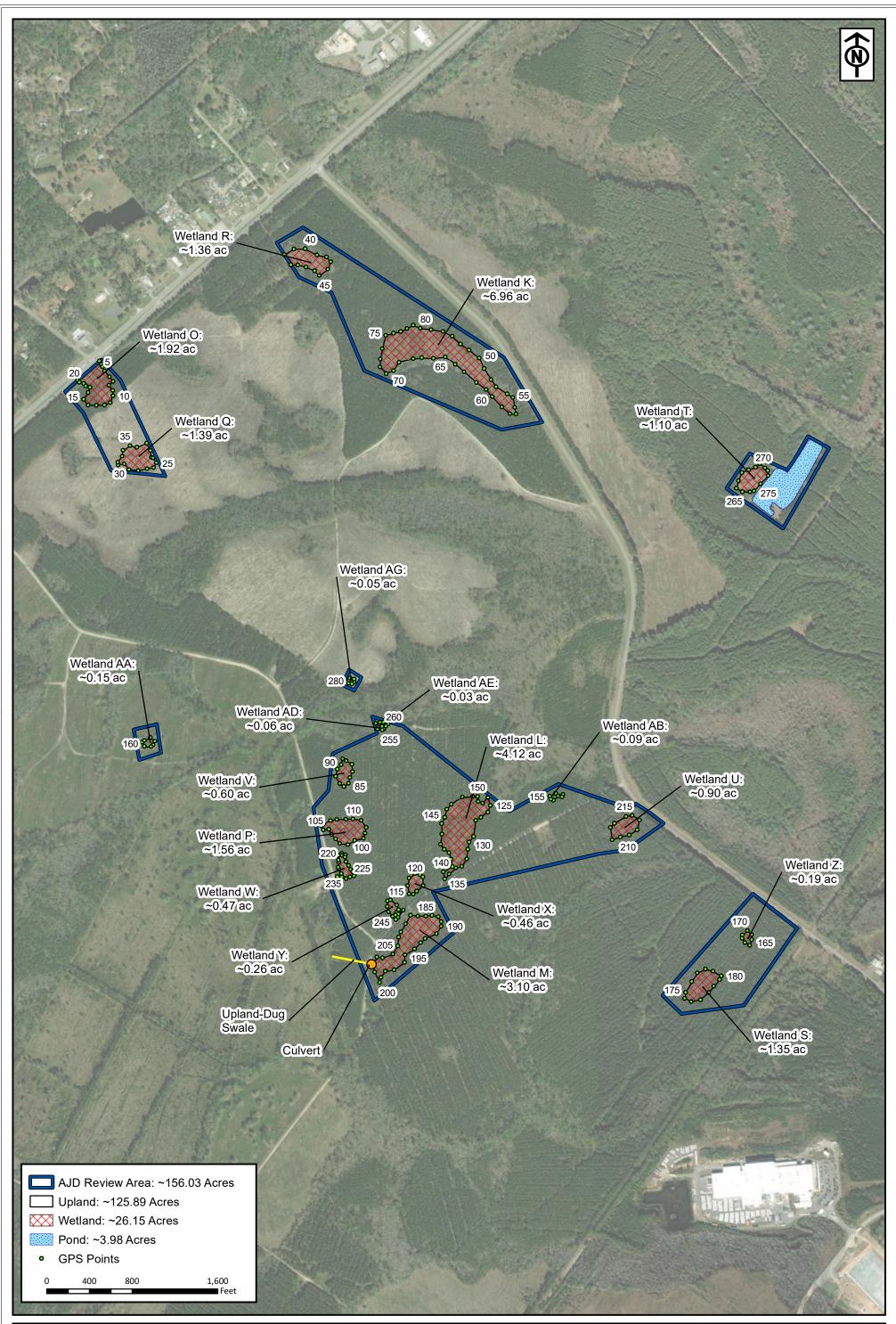


Midway Midway	Jones Crees	Bryan Liperits Jone 5 Craes	A A A A A A A A A A A A A A A A A A A	Dutchmar
RLC Project No.: 23-082.3           Figure No.:         1           Prepared By:         MW           Sketch Date:         8/12/2024           Map Scale :         1 inch = 1 miles	<b>Raydient Pod 16B</b> Bryan County, Georgia	<b>Project Location</b> Prepared For: Raydient, LLC	RLC	RESOURCE+LAND CONSULTANTS 41 Park of Commerce Way, Ste 101 Savannah, GA 31405 tel 912.443.5896 fax 912.443.5898

Source(s): ESRI Basemap, World\_Street\_Map

:\2023 Projects\23-082 Bill Cunningham Raydient Pod 16b\graphics\AJD\_Fig1\_Location.mxd

Map Scale : 1 inch = 1 miles



RLC Project No.:         23-082.3           Figure No.:         8           Prepared By:         MW           Sketch Date:         2/20/2025           Map Scale :         1 inch = 800 feet	<b>Raydient Pod 16B</b> Bryan County, Georgia	Aquatic Resource Delineation GPS Exhibit Prepared For: Raydient, LLC	RLC	RESOURCE+LAND           C 0 N S U L T A N T S           41 Park of Commerce Way, Ste 101           Savannah, GA 31405           tel 912.443.5896
Y/2023 Projects/23-082 Bill Cunningham Raydient Pod 16b\graphics/AJD Fig8 GPS.mxd				